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Report of the Director of Children's Services

Executive Board

Date: 22 June 2011

Subject: Design and Cost report for E-ACT Leeds East Academy, submission of

Stage 0 Proposal to Partnerships for Schools and disposal of Parklands

leasehold at nil consideration.

Electoral Wards Affected:	Specific Implications For:	
Killingbeck and Seacroft	Equality and Diversity	✓
Ward members consulted (referred to in report)	Community Cohesion	✓
	Narrowing the Gap	✓
Eligible for Call In	Not Eligible for Call In (Details contained in the report)	

EXECUTIVE SUMMARY

- 1. Leeds was selected as a Wave 1 Authority under the Government's Building Schools for the Future (BSF) Programme. The aim was to re-build and/or refurbish 14 secondary schools in Leeds using a Local Education Partnership (LEP) to procure the projects. Thirteen of these schools in Phases 1 to 4 of the BSF programme have now been procured, nine of which have been completed with the remaining four under construction.
- 2. BSF Phase 5 E-ACT Leeds East Academy is the final Phase in Wave 1 and consists of a new build academy on the site of Parklands Girls' High School.
- 3. On 31 August 2010, members of Executive Board approved the publication of a statutory notice to close Parklands Girls' High School conditional upon the Department for Education (formerly the Department for Children, Schools and Families) approving the opening of an academy on that site on 01 September 2011. The Department for Education have subsequently approved the Expression of Interest for the Academy.
- 4. The Academy will be sponsored by E-ACT and will open in the existing building on 01 September 2011 with a transition phase to move from a 4 FE all-girls school to a 6 FE mixed Academy with 200 post-16 places on completion of the new build in February 2013.
- 5. A comprehensive options appraisal has been undertaken jointly with the sponsor E-ACT, DfE, PfS and the Council which recommended the construction of a New Build

Roundhouse Style School based on The Roundhouse at Derby College. A reference scheme has been jointly developed with the Leeds Local Education Partnership which is affordable within the budget and has been approved by E-ACT and Children's Services.

- 6. To enable the project to progress to New Project Procedure (NPP) Stage 1, PfS require the submission of a Confirmation of Procurement Approval for Subsequent Phases in a BSF Wave (Stage 0) document for their approval. This document replaces the need for an OBC, evidences the affordability and deliverability of the project, and updates PfS about changes to and delivery of the education strategy. The "Confirmation of Procurement Approval (Stage 0)" document has been reviewed by the Children's Services Project Board and Strategic Investment Board.
- 7. The original Parklands scheme (reference 16155) had an approved funding of £8,124,000.. In addition, the City Council allocated £1,617,200 of Council funding, of which £1,027,000 is held in the BSF Programme Contingency scheme reference 12137 CON plus an Authority Works budget of £226,000. The net budget against scheme reference 16155 is therefore £8,945,200. In addition £1,276,000 of Partnerships for Schools funding for ICT spend is currently held within scheme reference 14320, Leeds Wave 1 D&B ICT.
- 8. The revised funding envelope agreed with Partnerships for Schools for this scheme requires a further £5,253,100 of external funding to be injected into the capital programme scheme number 16155 for BSF Phase 5 E-ACT Leeds East Academy.
- 9. The proposed disposal of the leasehold interest of Parklands Girls' High School is at nil consideration (as directed by the Secretary of State for Education) as part of the Council's contribution to the delivery of the Academy scheme. In line with the Council's current policy on disposal at less than best consideration, Executive Board approval is sought for this disposal. Members should note that the Council is required by statute to transfer the land to the new academy. This will be achieved through a long term lease.
- Members of Executive Board are recommended to:
 - a). Approve the submission of the Stage 0 proposal to Partnerships for Schools (PfS).
 - b). Approve the injection of £5,253,100 into scheme 16155 E-ACT East Leeds Academy in the Council's capital programme, and approve the Authority to Spend this additional funding.
 - c). Approve the disposal of the leasehold interest of Parklands Girls' High School at nil consideration.

1.0 PURPOSE OF THIS REPORT

1.1 The purpose of this report is to request Executive Board approval for the submission of Confirmation of Procurement Approval (Stage 0) Document to Partnerships for Schools (PfS), for the injection of funding and Authority to Spend for E-ACT Leeds East Academy (BSF Wave 1, Phase 5), and for the disposal of the leasehold interest of Parklands Girls' High School at nil consideration.

2.0 BACKGROUND INFORMATION

2.1 On 9 March 2005, Members of Executive Board approved the submission of the Strategic Business Case (SBC) to the Department for Education and Skills (now the Department for Education) for the Council's Wave 1 BSF Programme. The SBC acts

as the overriding plan for the delivery of the Building Schools for the Future Programme in Leeds. It sets out the vision for Education in Leeds and acts as the tool to promote and inform the Local Education Partnership. It is intended to reflect changing and developing national and local Education priorities.

- 2.2 On 07 April 2010, Members of Executive Board approved the publication of a statutory notice to close Parklands Girls' High School on 31 August 2011 conditional upon the Department for Children, Schools and Families (DCSF) approval to open an academy on that site opening 01 September 2011.
- 2.3 In October 2010, the Department for Education (formerly DCSF) approved the Expression of Interest for an Academy. The Academy will be sponsored by E-ACT, a not-for-profit educational foundation committed to promoting excellence in education and learning (E-ACT has eleven Academies already open, including Leeds West Academy). The lead specialism will be English and the associated specialism will be Business and Enterprise.
- 2.4 The Academy will open in the existing building on 01 September 2011 with a transition phase to move from a 4 FE all-girls school to a 6 FE mixed Academy with 200 post-16 places until the new build is completed in February 2013.
- 2.5 E-ACT have produced an Education Brief with the following vision:
 - E-ACT's vision is to provide "Excellence in Education for All" in its Academies, by ensuring that the life chances of all its students are enhanced. E-ACT will support the Academy to ensure its students become successful citizens who contribute fully and effectively to the Academy and to the social and economic well-being of the wider community.

The Education Brief also includes E-ACT's declared aims:

- Develop Centres of Excellence through innovative approaches to teaching and learning, to ensure that all students achieve their personal and academic potential.
- Provide the highest quality of educational experience and widest opportunities for all, irrespective of ability, gender, faith or race.
- Establish Academies that foster unity and citizenship, based on respect for people from all backgrounds.
- Invest in the community to improve opportunities for everyone.
- 2.6 The overall objectives of the project are:
 - To deliver a 6 form entry, mixed 11-18 Academy, with 200 post-16 places which would replace Parklands Girls' High School, a girls community school situated in the Killingbeck and Seacroft district of Leeds.
 - To open an Academy in the existing building by September 2011 with the new build being available in February 2013.
 - To deliver an Academy within the budget.
 - To deliver E-ACT's vision for the proposed Academy to provide 'Excellence in Education for All'.
 - To improve standards via governance, leadership and management, teaching and learning, curriculum development and delivery and the flexibilities offered by the Academy model.
 - Educational transformation for pupils.

To ensure the sustainability of the Academy into the future.

3.0 MAIN ISSUES

3.1 Scope of The Project

- 3.1.1 Parklands Girls' High School was originally in Phase 3 of the Wave 1 Programme the original scope of works included a mixture of new build refurbishment and remodel utilising the Design and Build contract.
- 3.1.2 Since the agreement to develop an academy E-ACT, the project has moved to Phase 5 of the programme and has been re-scoped to include an increase in capacity of n the East Leeds area:

New Proposal

- Current School Numbers On Roll: 667 (capacity: 918).
- Proposed Academy capacity: 1100 comprising 900 pupils aged 11 to 16 and 200 pupils aged 16 to 18.
- Service commencement February 2013.
- The scope of work comprises 100% new build.
- Design and Build contract.
- 3.1.3 Employment and TUPE: the change in status to an Academy will result in the transfer of all staff under TUPE from the City Council to the Academy Trust E-ACT.
- 3.1.4 Property: the standard PfS documentation for the academy development anticipates a short term lease of the existing building pending the development on the new site of the new facilities which will then be licensed to E-ACT during the defects liability period and following this the Academy Trust will be granted a 125 year lease of the whole site.

3.2 **Design Proposals / Scheme Design**

- 3.2.1 A comprehensive options appraisal has been produced jointly with the sponsor E-ACT, DfE, PfS and the Council which recommended the construction of a New Build Roundhouse Style School which is based on the concept formulated for The Roundhouse at Derby College. A reference scheme has been developed jointly with the Leeds Local Education Partnership and this is affordable within the budget available and has been approved by E-ACT and Children's Services.
- 3.2.2 The Academy will be a 6 form entry, mixed Academy, with 200 post-16 places (1,100 total).
- 3.2.3 The new building consists of a steel trussed North Light frame on concrete pad foundations clad with steel panels set on a brick plinth at ground level. There will be large areas of powder coated aluminium curtain walling with some glass, particularly at low level but generally polycarbonate glazing. The roof will be a built-up system incorporating at least 10% North Lights with perforated finished liner deck. Internally there will be 'pod rooms' of varying sizes which in the main will be teaching spaces. The pods consist of modular steel panels over clad with either glass or coated steel elevation. In addition there will be a number of open learning spaces with associated FF&E. Large internal spaces such as the Sports Hall will be built in a more traditional manner using blockwork for robustness. The administration rooms will be created using lightweight metal stud partitioning with painted plasterboard or pods.

- 3.2.4 External treatment consists of soft & hard landscape to the front of the building and to the teaching areas to the rear. The existing car park and entrances are to be retained. The existing tennis courts will be resurfaced to provide hard play area.
- 3.2.5 A pre application presentation of the design proposals was given to Plans Panel (East) on 14 April 2011. A number of comments were received and the Plans Panel requested that the scheme be brought back to the 16 June 2011 meeting for a further pre-application presentation with further information on the proposed materials, car parking and public consultation and evidence of why the building cannot be accommodated within the north-western section of the site. It is proposed that a full planning application is submitted in July 2011 for determination at the October 2011 Plans Panel (East).

3.3 Confirmation of Procurement Approval (Stage 0)

- 3.3.1 To enable the project to progress to New Project Procedure (NPP) Stage 1, PfS require the submission of a Confirmation of Procurement Approval for Subsequent Phases in a BSF Wave (Stage 0) document for their approval. This document evidences the affordability and deliverability of the project, and updates PfS about changes to and delivery of the education strategy, rather than for the authority to effectively submit a new Business Case.
- 3.3.2 The "Confirmation of Procurement Approval (Stage 0)" document has been reviewed by the Children's Services Project Board and Strategic Investment Board.
- 3.3.3 Subject to PfS approval of the "Confirmation of Procurement Approval (Stage 0)" the Council will then enter into NPP Stage 1 with the Leeds LEP.

3.4 **Programme**

3.4.1 The key project milestones are summarised below:

Key Milestone	Date
E-ACT Approval to the New Build Roundhouse Style School	05 May 2011
Submission of the "Confirmation of Procurement Approval (Stage 0)" document to PfS	23 May 2011
Design Freeze	31 May 2011
NPP1 Submission by Leeds LEP	17 June 2011
Executive Board Approval of (Stage 0) document	22 June 2011
Approval of the "Confirmation of Procurement Approval (Stage 0)" document by PfS	24 June 2011
Approval of New Project Procedure Stage 1 submission by Leeds LEP by Children's Services Project Board	24 June 2011
NPP2 Submission by Leeds LEP	12 August 2011
Executive Board Approval to submit Final Business Case to PfS	19 August 2011
Approval of New Project Procedure Stage 2 submission by Leeds LEP by Children's Services Project Board	16 September 2011
Full Planning Approval	06 October 2011
Approval of the Final Business Case by PfS	07 October 2011
Commercial and Financial Close	07 October 2011
Construction Commencement of the New Building (Phase 1)	10 October 2011
Construction Completion and Handover of the New Building (Phase 1)	18 February 2013
Construction of Phase 2 (Demolition and External Works)	18 February 2013 to 16 August 2013

4.0 IMPLICATIONS FOR COUNCIL POLICY AND GOVERNANCE

4.1 Risk Management

4.1.1 A comprehensive Project Risk Register has been developed to enable the continual, effective monitoring of the risks towards achieving successful delivery of the Project. A summary of the key risks is reported and reviewed regularly to the Children's Services Project Board.

4.1.2 The key risks are:

E-ACT will be in occupation of the existing buildings and providing education from September 2011 whilst the procurement and construction phases of the new buildings will not be completed until February 2013. This means that the procurement will be on behalf of the Academy Sponsor, in line with DfE and PFS procurement models. Procurement costs are therefore at the Council's risk as they are funded from LCC's capital contribution (against scheme). Furthermore, the risk on costs are compounded by the fact that the City Council also bears the risk of cost overruns on the Project, where they are not the risk of the Contractor under the Design and Build Contract, even where any additional costs are outside the control of the Council.

Mitigations: Regular consultation is being undertaken with E-ACT to minimise procurement and design issues. In the unlikely event that E-ACT leave the project either another Sponsor will be identified or the School will revert to a community school. The Council has established a contingency fund and technical due diligence will be carried out to ensure the contingency fund is not exceeded. The risk will also be mitigated by officers of the City Council exercising due diligence during various stages of the approvals procedures set out in the New Project Procedure of the Strategic Partnering Agreement.

- Scheme not affordable within available funding / Cost of Works exceed funding. Mitigations: Programme contingency in place, Survey strategy agreed, Target cost contract agreed, robust Options Appraisal undertaken, cost plan will be updated at regular intervals and a design freeze will be agreed prior to end of Stage 0.
- Failure to achieve Stage 0 approval.
 - Mitigations: PfS requirements have been confirmed, robust Options Appraisal undertaken and regular and decisive PSG, DUG, SIG Project Board, Project Team and Design Development meetings taking place.
- Failure to secure planning permission and/or decision delayed.
 - Mitigations: Early and regular involvement of planning officers, LCC urban design, highways officers, Sport England and local ward Members, early pre application presentations to plans panel (14/04/11), public consultation and consultation with Inner and Outer East Area Committees.
- Failure to identify and agree the scope of the project.
 - Mitigations: 1. RACI matrix agreed and therefore roles & responsibilities defined, robust Options Appraisal undertaken, robust design brief / vision agreed.

4.2 Equality Diversity and Cohesion and Integration

- 4.2.1 This report does not have a particular impact on any of the following groups: Race, Disability, Gender, Age, Sexual Orientation, Pregnancy and maternity, Religion or belief.
- 4.2.2 For the project an Equality, Diversity, Cohesion and Integration Screening form has been completed, which determined that it is not necessary to carry out a formal impact assessment.
- 4.2.3 However, in procuring the project the proposals have been and will continue to consider its impact on equality, diversity, cohesion and integration.

4.3 Council Policies and City Priorities

4.3.1 The E-ACT Leeds East Academy project will impact on the Children and Young People's Plan by fully supporting the pledges made within The 'Leeds Education Challenge'. E-ACT supports the ambition for Leeds to be recognised as a Child Friendly City and understands the importance of the 5 outcomes, 11 priorities and 3 obsessions.

4.4 Consultation

- 4.4.1 A Communication Plan has been developed which identifies stakeholders, their interests and specifically what success of the project means to them, key messages and the arrangements for implementing and managing the stakeholder engagement strategy. The Communication Plan also ensures that consultation will be carried out through established protocols within Children's Services and the wider City Council to ensure all stakeholders, including parents, carers and young people are kept fully informed and engaged in the procurement and construction stages of the project. This was developed from experience acquired on earlier Schools PFI projects and the Council's BSF Programme.
- 4.4.2 Stakeholders in this project are identified as:
 - E-ACT (Academy Sponsor).
 - The existing school, the head teacher, governors, staff, parents, pupils and the wider community.
 - Children's Services department.
 - The City Council's Executive Board Members.
 - The Children's Services Project Board.
 - The BSF Project Team.
 - Ward members (where the academy is located).
 - Department for Education (DfE).
 - Partnerships for Schools (PfS).
 - Other agencies and specialist bodies, including Sport England, English Heritage, Commission for Architecture and the Built Environment (CABE) etc.
 - Employee representatives.
 - Media.
- 4.4.3 Communication and consultation on the project to date has included a range of key stakeholders including:
 - Public consultation at the school on 11 May 2011, including governors, staff, parents, pupils and the wider community.
 - Member of Parliament.
 - Members briefings have been held in Nov , Jan, Feb and April/ May 2011

- Chair of Governors and Governor meetings / briefings.
- Staff meetings.
- Inner East Area Committee meeting on 23 June 2011.
- Outer East Area Committee meeting on the 05 July 2011.
- Pre application presentations to Plans Panel (East) on 14 April and 16 June 2011.
- Regular update meetings with the Principal Designate.
- Project Steering Group meetings with Education Leeds, E-ACT, Department for Education and Partnerships for Schools to determine the transfer to an Academy in September 2011.
- Regular meetings with Partnerships for Schools.
- Design User Group meetings with Education Leeds, E-ACT, Leeds City Council Officers and Leeds Local Education Partnership to consult on and agree strategic procurement and design issues.
- Regular reports to the Children's Services Project Board.
- Design Development meetings with Education Leeds, E-ACT (including Principle Designate Director of ICT and Head of Design & Architecture), Leeds City Council Officers, Leeds Local Education Partnership and IPSL (contractor) to consult on and agree detailed procurement and design issues.
- Regular meetings with City Development on planning, design, highways and site issues.
- Discussions with Sport England.
- Legal forums with Education Leeds, E-ACT, Leeds City Council Officers and Leeds Local Education Partnership to consult on and agree legal issues (including short term lease, development agreement, long term lease and design & build contract).
- 4.4.4 Further communication and consultation on the project will continue with the above groups throughout procurement and construction.

5.0 LEGAL AND RESOURCE IMPLICATIONS

5.1 Constitution and legal matters

5.1.1 On 09 March 2005, 13 October 2005 and 24 January 2007, Members of Executive Board approved the Corporate Governance arrangements for the procurement of PPP / PFI projects, giving appropriate delegations to the PPP / PFI Co-ordination Board, to specific Project Boards and to officers in connection with BSF and the Leeds LEP. Subsequent changes to these delegations means that the Director of Children's Services (or delegate) now has the powers (delegated under section 3E of the Constitution (Officer Delegation Scheme)) to award a Design and Build Contract under BSF where the Director is satisfied that the project remains within the affordability and other tolerances approved by the Executive Board. The procurement of E-ACT Leeds East Academy as Phase 5 of the BSF Programme will be undertaken in accordance with those arrangements, and the authority to spend contained in the recommendations of this report.

5.2 Finance and Resource Implications

5.2.1 The procurement is being progressed under the Strategic Partnership Agreement signed by the City Council and the Leeds LEP on 03 April 2007 which grants the LEP exclusive rights in relation to projects with a capital value of £100,000 or more

in the Secondary School estate, including Phases 2, 3, 4 and 5 of the Council's BSF Wave 1 Programme, subject to conditions set out in the Agreement. These rights are subject to compliance with procedures set out in the Agreement and providing that the New Project Procedure submissions provide value for money to the Public Sector.

5.2.2 BSF 5 Academy Funding

- a) The original Parklands scheme (reference 16155) had an approved funding of £8,124,000. In addition, the City Council allocated £1,617,200 of Council funding, of which £1,027,000 is held in the BSF Programme Contingency scheme reference 12137 CON plus an Authority Works budget of £226,000. The net budget against scheme reference 16155 is therefore £8,945,200. In addition £1,276,000 of Partnerships for Schools funding for ICT spend is currently held within scheme reference 14320, Leeds Wave 1 D&B ICT.
- b) Subsequently there was a decision to change the school into an Academy which resulted in Partnerships for Schools identifying a further £10,000,000 of capital funding and £319,000 of ICT funding to reflect the required increase in capacity.
- c) In November 2010, the Government requested reductions on the BSF projects that had not yet reached Financial Close including Parklands. On 17 December 2010 the Secretary of State confirmed an agreed reduction in the funding allocation of for the proposed new E-ACT Leeds East Academy, which revised the external funding available for the scheme to £14,573,300, including £1,196,250 of ICT funding. This total excludes funding for VAT on ICT spend which will be reimbursed by Partnerships for Schools to a maximum of 20% of the actual spend on ICT.
- d) For this project, Children's Services procurement costs will be met by the department whilst the procurement costs, including costs related to the transfer to an Academy, of the Public Private Partnerships Unit and external advisors will be met within the overall scheme budget. This is the first scheme to be developed under BSF which adopts this approach and this is causing an affordability issue for the project. These procurement cost projections reflect the City Council's experience of delivering Phase 1-4 of the Programme and previous schools PFI projects. Due to procurement through the Leeds LEP, the anticipated procurement timescale is quicker than conventional procurement. In addition, this procurement has been accelerated further and the use of external advisors minimised due to the nature of the scheme and the limited budget available.
- e) The table below shows the revised figures, compared to the original funding allocation that was approved by Executive Board in August 2007.

Funding	Original Allocation (August 2007)	Revised Proposed Allocation	Net Injection / Reduction in Capital Programme Required £
PfS funding to scheme 16155	8,124,000	13,377,100	5,253,100
LCC capital contribution for Procurement Costs (against scheme 16155)	595,200	595,200	0

LCC Authority Works (jn scheme 16155)	226,000	226,000	0
SUB TOTAL (LCC Funding)	8,945,200	14,198,300	5,253,100

- f) In addition the ICT grant from Partnerships for Schools shown as part of scheme 14320 BSF Wave 1 D&B Schools has reduced by £79,800 to £1,196,200 excluding VAT which will be reimbursed on this element of the spend based on actual costs incurred by Partnerships for Schools.
- g) The scheme will also benefit from being able to access the £565,000 balance of funding established representing the balance of a Project Management Fee Account established with the LEP earlier in the BSF programme to pay for LEP Project Management Fees for subsequent schemes. This is the last scheme contained within the BSF Wave 1 programme.
- h) Although the LCC Programme Contingency contribution originally set against this scheme prior to December 2009 of £1,027,000 is included within the budget available, it will only be called upon for genuine contingency liabilities arising to the Authority on production of clear business case which is considered under the Scheme of Delegation.

Summary of Sources of Other Capital Funding for E-Act Leeds Academy	Funding Allocation £
LCC Capital Contribution previously allocated to scheme (held in BSF Programme Contingency scheme ref 12137)	1,027,000
Project Management Fee Account Contribution	565,000
Partnerships for Schools ICT Funding (shown as part of scheme 14320)	1,196,200
Total Other Capital Funding For E-Act Leeds East Academy	2,788,200

- i) Taking into account the ICT and Project Management Fee Account contribution the total funding available for this scheme is therefore £16,986,500 comprising £14,198,300 shown against LCC funding and £2,788,200 of Other Capital Funding.
- j) There are no ongoing revenue affordability implications as a result of the new build Academy for the maintenance and upkeep of the building as the responsibility for this will transfer at the point of completion in February 2013 to the Academy Sponsor
- k) The table below shows the Capital Funding and Cash Flow. This requires a further £5,253,100 of funding to be injected into the capital programme scheme number 16155 for BSF Phase 5 E-ACT Leeds East Academy.

Current total Authority	TOTAL	TO MARCH		F	ORECAST		
to Spend on this scheme		2011	2011/12	2012/13	2013/14	2014/15	2015 on
	£000's	£000's	£000's	£000's	£000's	£000's	£000's
	0.0						
16155 Leeds East Academy 14320 BSF ICT D&B	8945.2	98.7	5052.6	3793.9 880.0	316.3		
14320 BSF ICT D&B	1196.3 0.0		0.0	880.0	310.3		
TOTALS	10141.5	98.7	5052.6	4673.9	316.3	0.0	0.0
1017/120	10111.0	00.1	0002.0	1070.0	010.0	0.0	0.0
Authority to Spend	TOTAL	TO MARCH		F	ORECAST		
required for this Approval		2011	2011/12	2012/13	2013/14	2014/15	2015 on
	£000's	£000's	£000's	£000's	£000's	£000's	£000's
LAND PURCHASE (1)	0.0						
CONSTRUCTION (3)	6845.1			4023.6	2821.5		
FURN & EQPT (5)	0.0						
DESIGN FEES (6) OTHER COSTS (7)	0.0						
TOTALS	6845.1	0.0	0.0	4023.6	2821.5	0.0	0.0
TOTALO	00-10.1	0.0	0.0	4020.0	2021.0	0.0	0.0
Revised	TOTAL	TO MARCH		F	ORECAST		
Total Scheme Cost		2011	2011/12	2012/13	2013/14	2014/15	2015 on
	£000's	£000's	£000's	£000's	£000's	£000's	£000's
CONSTRUCTION (3)	15541.6	0.0	4662.5	7770.8	2875.2	233.1	
ICT (5)	880.0	0.0	0.0	880.0	0.0	0.0	0.0
DESIGN FEES (6)	565.0	98.7	386.9	46.8	27.2	5.4	0.0
TOTALS	16986.6	98.7	5049.4	8697.6	2902.4	238.5	0.0
Current Funding Position	TOTAL	TO MARCH		F	ORECAST		
				-	011207101		
(As per latest Capital		2011	2011/12	2012/13	2013/14	2014/15	2015 on
(As per latest Capital Programme)	£000's	2011 £000's	2011/12 £000's			2014/15 £000's	2015 on £000's
Programme) Funding on Main Scheme	£000's	_		2012/13	2013/14		
Programme) Funding on Main Scheme 16155/000/000:-		£000's	£000's	2012/13 £000's	2013/14		
Programme) Funding on Main Scheme 16155/000/000 :- SCE (C)	5306.0	_		2012/13 £000's	2013/14		
Programme) Funding on Main Scheme 16155/000/000:- SCE(C) SCE(R)	5306.0 2818.0	£000's	£000's 4336.5	2012/13 £000's	2013/14		
Programme) Funding on Main Scheme 16155/000/000:- SCE (C) SCE (R) Leeds City Council - Main	5306.0 2818.0 595.2	£000's	£000's 4336.5 595.2	2012/13 £000's 872.1 2818.0	2013/14		
Programme) Funding on Main Scheme 16155/000/000:- SCE(C) SCE(R) Leeds City Council - Main Leeds City Council - Auth Wks	5306.0 2818.0 595.2 226.0	£000's	£000's 4336.5	2012/13 £000's 872.1 2818.0	2013/14 £000's		
Programme) Funding on Main Scheme 16155/000/000:- SCE (C) SCE (R) Leeds City Council - Main	5306.0 2818.0 595.2	£000's	£000's 4336.5 595.2	2012/13 £000's 872.1 2818.0	2013/14		
Programme) Funding on Main Scheme 16155/000/000:- SCE(C) SCE(R) Leeds City Council - Main Leeds City Council - Auth Wks	5306.0 2818.0 595.2 226.0	£000's	£000's 4336.5 595.2	2012/13 £000's 872.1 2818.0	2013/14 £000's		
Programme) Funding on Main Scheme 16155/000/000 :- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding	5306.0 2818.0 595.2 226.0 1196.3	97.4 1.3 98.7	4336.5 595.2 117.7 5049.4	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1	2013/14 £000's	£000's	£000's
Programme) Funding on Main Scheme 16155/000/000:- SCE(C) SCE(R) Leeds City Council - Main Leeds City Council - Auth Wks SCE(C) on 14320 ICT D&B	5306.0 2818.0 595.2 226.0 1196.3	£000's 97.4 1.3	£000's 4336.5 595.2 117.7	872.1 2818.0 107.0 880.0	2013/14 £000's	£000's	£000's
Programme) Funding on Main Scheme 16155/000/000 :- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall =	5306.0 2818.0 595.2 226.0 1196.3 10141.5	97.4 1.3 98.7	4336.5 595.2 117.7 5049.4	872.1 2818.0 107.0 880.0 4677.1	2013/14 £000's 316.3 316.3	£000's	£000's
Funding on Main Scheme 16155/000/000 :- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall =	5306.0 2818.0 595.2 226.0 1196.3	97.4 97.4 1.3 98.7 0.0	£000's 4336.5 595.2 117.7 5049.4	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1	2013/14 £000's 316.3 316.3 -2586.1	£000's 0.0 -238.5	0.0 0.0
Programme) Funding on Main Scheme 16155/000/000 :- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall =	5306.0 2818.0 595.2 226.0 1196.3 10141.5	97.4 1.3 98.7	4336.5 595.2 117.7 5049.4	872.1 2818.0 107.0 880.0 4677.1	2013/14 £000's 316.3 316.3	£000's	£000's
Programme) Funding on Main Scheme 16155/000/000 :- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011	£000's 4336.5 595.2 117.7 5049.4 0.0	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1	2013/14 £000's 316.3 316.3 -2586.1	£000's 0.0 -238.5	0.0 0.0
Programme) Funding on Main Scheme 16155/000/000 :- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources :- Injection of additional SCE (C)	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1 TOTAL £000's	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011	£000's 4336.5 595.2 117.7 5049.4 0.0 2011/12 £000's	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1 -4020.5 F 2012/13 £000's	2013/14 £000's 316.3 316.3 -2586.1 FORECAST 2013/14 £000's	£000's 0.0 -238.5	0.0 0.0
Funding on Main Scheme 16155/000/000 :- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources :- Injection of additional SCE (C) grant (39)	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011	£000's 4336.5 595.2 117.7 5049.4 0.0	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1	2013/14 £000's 316.3 316.3 -2586.1	£000's 0.0 -238.5	0.0 0.0
Funding on Main Scheme 16155/000/000:- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources:- Injection of additional SCE (C) grant (39) Leeds City Council (01)	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1 TOTAL £000's	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011	£000's 4336.5 595.2 117.7 5049.4 0.0 2011/12 £000's	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1 -4020.5 F 2012/13 £000's	2013/14 £000's 316.3 316.3 -2586.1 FORECAST 2013/14 £000's	£000's 0.0 -238.5	0.0 0.0
Funding on Main Scheme 16155/000/000:- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources:- Injection of additional SCE (C) grant (39) Leeds City Council (01) resource to be held in	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1 TOTAL £000's	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011	£000's 4336.5 595.2 117.7 5049.4 0.0 2011/12 £000's	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1 -4020.5 F 2012/13 £000's	2013/14 £000's 316.3 316.3 -2586.1 -000's 1797.6	0.0 -238.5 2014/15 £000's	0.0 0.0
Funding on Main Scheme 16155/000/000:- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources:- Injection of additional SCE (C) grant (39) Leeds City Council (01) resource to be held in 12137/CON/000 Contingency	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1 TOTAL £000's	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011	£000's 4336.5 595.2 117.7 5049.4 0.0 2011/12 £000's	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1 -4020.5 F 2012/13 £000's	2013/14 £000's 316.3 316.3 -2586.1 FORECAST 2013/14 £000's	£000's 0.0 -238.5	0.0 0.0
Funding on Main Scheme 16155/000/000:- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources:- Injection of additional SCE (C) grant (39) Leeds City Council (01) resource to be held in 12137/CON/000 Contingency Transfer from LEP Escrow	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1 TOTAL £000's 5253.1	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011	\$000's 4336.5 595.2 117.7 5049.4 0.0 2011/12 £000's 0.0	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1 -4020.5 F 2012/13 £000's	2013/14 £000's 316.3 316.3 -2586.1 -000's 1797.6	0.0 -238.5 2014/15 £000's	0.0 0.0
Funding on Main Scheme 16155/000/000:- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources:- Injection of additional SCE (C) grant (39) Leeds City Council (01) resource to be held in 12137/CON/000 Contingency Transfer from LEP Escrow account (14)	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1 TOTAL £000's 5253.1	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011 £000's	£000's 4336.5 595.2 117.7 5049.4 0.0 2011/12 £000's 0.0 0.0	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1 -4020.5 F 2012/13 £000's 3455.5	2013/14 £000's 316.3 316.3 -2586.1 -2586.1 -788.5	0.0 -238.5 2014/15 £000's	0.0 0.0 2015 on £000's
Funding on Main Scheme 16155/000/000 :- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources :- Injection of additional SCE (C) grant (39) Leeds City Council (01) resource to be held in 12137/CON/000 Contingency Transfer from LEP Escrow	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1 TOTAL £000's 5253.1	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011	\$000's 4336.5 595.2 117.7 5049.4 0.0 2011/12 £000's 0.0	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1 -4020.5 F 2012/13 £000's	2013/14 £000's 316.3 316.3 -2586.1 -000's 1797.6	0.0 -238.5 2014/15 £000's	0.0 0.0
Funding on Main Scheme 16155/000/000:- SCE (C) SCE (R) Leeds City Council - Main Leeds City Council - Auth Wks SCE (C) on 14320 ICT D&B Total Funding Shortfall = Shortfall to be made up with the following funding sources:- Injection of additional SCE (C) grant (39) Leeds City Council (01) resource to be held in 12137/CON/000 Contingency Transfer from LEP Escrow account (14)	5306.0 2818.0 595.2 226.0 1196.3 10141.5 -6845.1 TOTAL £000's 5253.1	97.4 97.4 1.3 98.7 0.0 TO MARCH 2011 £000's	£000's 4336.5 595.2 117.7 5049.4 0.0 2011/12 £000's 0.0 0.0	2012/13 £000's 872.1 2818.0 107.0 880.0 4677.1 -4020.5 F 2012/13 £000's 3455.5	2013/14 £000's 316.3 316.3 -2586.1 -2586.1 -788.5	0.0 -238.5 2014/15 £000's	0.0 0.0 2015 on £000's

5.2.3 Academy Transfer – Less Than Best Consideration

- a) The premises for disposal comprise the current Parklands Girls' High School. Whilst the building will be leased to the Academy, ownership will remain with the Council and the building will be required to operate as a school serving the East Leeds area. The Academy will be dependant on funding from the DfE. Should funding be withdrawn or the Academy cease to operate, the buildings and land will revert to the Council. The use of the land and premises by the Academy represent value for money for the Council and as such would not have less than best implications, as it is a statutory function of the Council to provide education for children in Leeds. An alternative use value for the school based on open space for the playing fields and residential for the site of the school buildings would be £485,500. However, as explained above, this is not an option available to the Council due to the requirement to provide education to children in the catchment area. Members should note that the Council is required by Statute to transfer the land to the Academy. A red line plan is attached in Annex 2.
- b) The proposed disposal of the leasehold interest is at nil consideration (as directed by the Secretary of State for Education) as part of the Council's contribution to the delivery of the Academy scheme, which is consistent with the educational policies and objectives of the Council. Circular 0306 Local Government Act 1972 general disposal consent (England) 2003 disposal of leasehold interest for less than best consideration that can reasonably be obtained, confirms that the terms of the Consent mean that specific consent is not required for the disposal of any interest in land which the authority considers will help it to secure the promotion or improvement of the economic, social or environmental well-being of its area. Where applicable, authorities should also have regard to their community strategy.
- c) The Council's current policy on disposal at less than best consideration was approved by Executive board on 12 January 2000. The conditions of the policy are such that the proposed disposal requires Executive Board approval.

6.0 CONCLUSIONS

6.1 "Confirmation of Procurement Approval (Stage 0)"

- 6.1.1 A comprehensive options appraisal has been produced which recommended the construction of a New Build Roundhouse Concept School. This is affordable within the budget available and has been approved by E-ACT and Children's Services.
- 6.1.2 The "Confirmation of Procurement Approval (Stage 0)" document has been reviewed by the Children's Services Project Board and Strategic Investment Board.
- 6.1.3 Subject to PfS approval of the "Confirmation of Procurement Approval (Stage 0)" the Council will enter into New Project Procedure Stage 1 with the Leeds LEP.

6.2 **Resource Implications**

6.2.1 The revised funding envelope agreed with Partnerships for Schools for this scheme requires a further £5,253,100 of external funding to be injected into the capital programme scheme number 16155 for BSF Phase 5 E-ACT Leeds East Academy.

6.3 Less Than Best Consideration

6.3.1 The proposed disposal of the leasehold interest of Parklands Girls High School at nil consideration (as directed by the Secretary of State for Education) is the Council's contribution to the delivery of the Academy scheme. In line with the Council's current policy on disposal at less than best consideration, Executive Board approval is sought for this disposal.

7.0 RECOMMENDATIONS

- 7.1 Members of Executive Board are recommended to:
 - a) Approve the submission of the Stage 0 proposal to Partnerships for Schools.
 - b) Approve the injection of £5,253,100 into scheme 16155 E-ACT East Leeds Academy in the Council's capital programme, and approve the Authority to Spend this additional funding.
 - c) Approve the disposal of the leasehold interest of Parklands Girls' High School at nil consideration.

8.0 BACKGROUND PAPERS

- a) Executive Board August 2007 Submission of the Outline Business Case for BSF Phase 2 & 3.
- b) Executive Board October 2007. Consultation Draft on the future of Academies in Leeds.
- c) Executive Board December 2009 Proposed Variations to the BSF Capital Programme.
- d) Executive Board April 2010. Approval to publish a statutory notice to close Parklands Girls' High School on 31 August 2011 conditional upon DfE approval to open an academy on that site opening 01 September 2011.
- e) Executive Board October 2010. DfE approved the Expression of Interest to establish an academy to serve the Seacroft area.
- f) Equality, Diversity, Cohesion and Integration Screening form

9.0 ANNEXES

a) ANNEX 1 – East Leeds Academy – "Confirmation of Procurement Approval (Stage 0)" main document.

Please note Annex 1 is only included with Board Members' copies, however, copies can be obtained from the clerk named on the agenda.

The appendices to Annex 1 have been stored in the Members' Library and are available upon request

b) ANNEX 2 - Disposal of the leasehold interest – Red line Plan